## Facts from NIRS Research on Pensions and Retirement Security



#### Annual Delegates Meeting November 2013

#### Diane Oakley Executive Director



## Retirement Security

Reliable Research. Sensible Solutions.

# The NFL Starts a New Football Season: Why Did They Fumble on Pensions Last Fall?



## **Did They Have the Facts?**

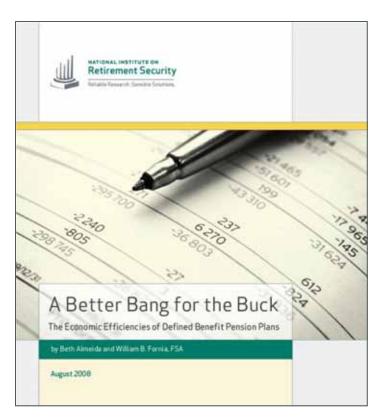
- HALF the cost of 401(k) plans.
- Help retain qualified workers.
- Source of economic stability.



# NIRS: Getting the Facts on Pensions Right

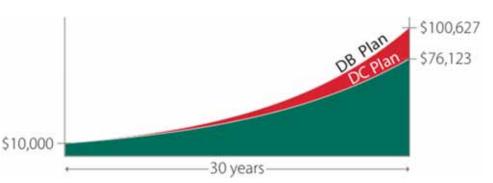
- Nonprofit, nonpartisan research organization founded in 2007.
- Contribute to informed policy making by fostering a deep understanding of the value of retirement security to employees, employers, economy.
- National research and education programs available at <u>www.nirsonline.org</u>.

# KEY FACT: Pensions Fiscally Responsible



# **DB More Economically Efficient**

How \$10,000 Invested Grows over 30 Years



#### Longevity Risk Pooling

- Manage the chance of running out of money in retirement.
- Avoid the "over-saving" dilemma and do more with less.

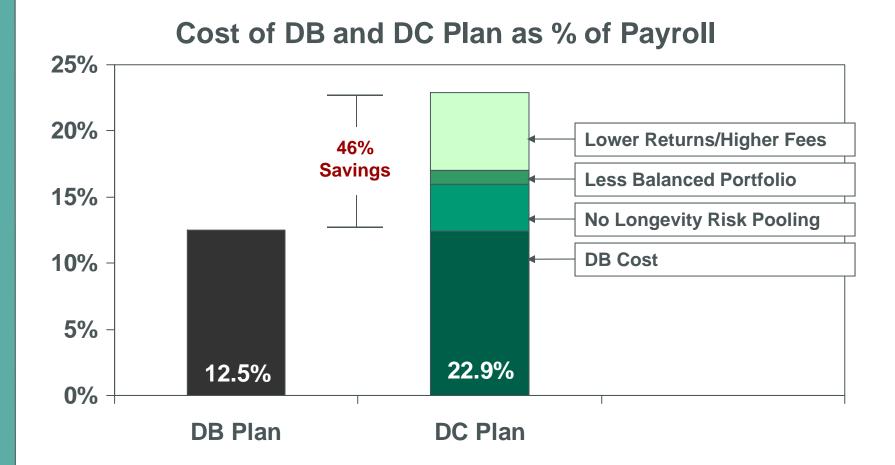
#### Maintenance of Portfolio Diversification

• Take advantage of enhanced investment returns from an ongoing balanced portfolio.

#### **Superior Returns**

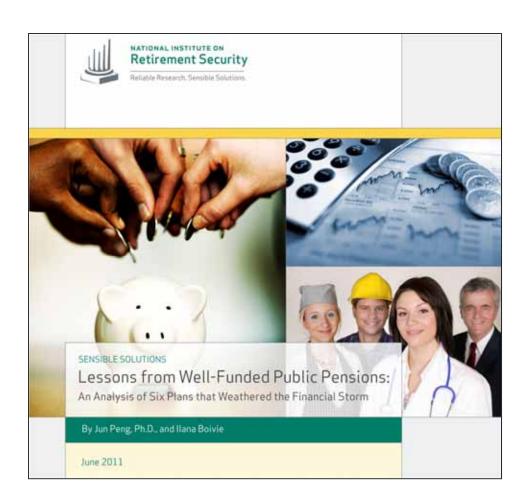
• Achieve greater investment returns vs. individual accounts.

## DB Plan Can Deliver Same Benefit at About Half the Cost of DC Plan



### **KEY FACT: Pensions Sustainable** *Lessons from Well-Funded Pensions*

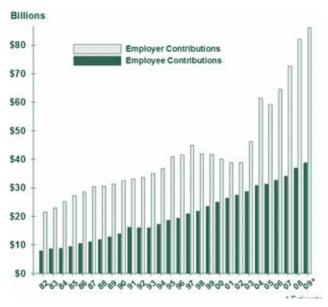
Studied Six Well-Funded Public Pension Plans Including the New York State Teachers' Retirement System



### **Lessons Learned Study**

- 1. Employer pension contributions that pay the full ARC, and that at least equal the normal cost;
- 2. Employee contributions to help share the plan cost;
- 3. Benefit improvements that are actuarially valued before adoption and properly funded upon adoption;
- 4. COLAs granted responsibly;
- 5. Anti-spiking measures that ensure actuarial integrity, transparency;
- 6. Economic actuarial assumptions that can reasonably be expected to be achieved long term.

Employee and Employer Pension Contributions, 1982 to 2009



#### ON THE RIGHT TRACK? State Pension Reforms in the Aftermath of the Financial Crisis

#### Issue Brief

On the Right Track? Public Pension Reforms in the Wake of the Financial Crisis By Nari Rhee, PhD and Diane Oakley



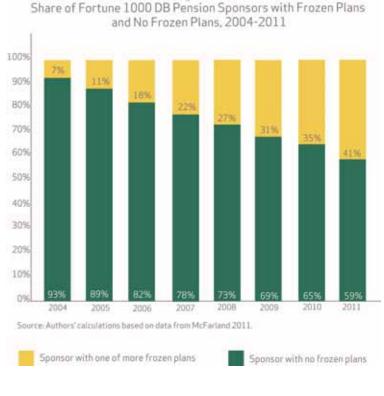
December 2012

# Why Private Employers Froze DB Pensions and Shifted to 401(k)s

- Onerous funding regulations on private pensions and FASB accounting rules caused funding volatility.
- Changes in technology and industrial makeup of economy.
- Shift from internal labor markets to flexible labor markets, insecure employment.
- Corporate objective to maximize shareholder value.

# Many Private Sector Employers Remain Committed to DB Plans

- "Many employers remain committed to providing these plans as an important part of their compensation package." (U.S. Chamber of Commerce: Retirement Benefits in the 21<sup>st</sup> Century)
- Three-fourths of active DB pensions report "DB plan aligns with our total rewards philosophy." (AonHewitt: "Global Pension Risk Survey 2011: US Survey Findings")



# **ON THE RIGHT TRACK?** Public Sector Difference

- Commitment to stable employment relations and internal labor markets.
- Greater ability to smooth out the effects of business cycles on funding requirements.
- Public interest mission: DB pensions help provide high quality public services in a cost effective manner, while also providing retirement security.
- Public employers have more in common with the largest private employers, who have maintained DBs.

# After 2008 Financial Crisis: 48 States Make Pension Reforms

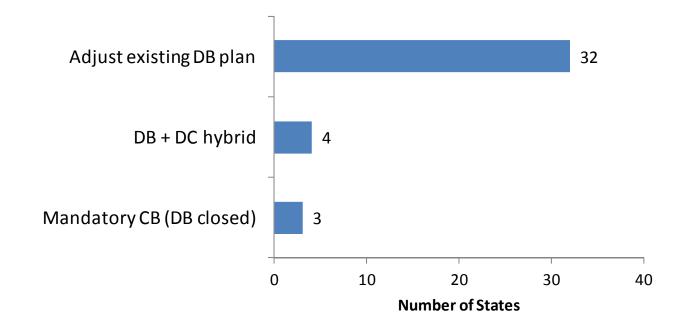
- No state has shifted to a DC-only plan since 2005.
- Four new mandatory hybrid arrangements with a DC component, most for new hires only.
- Three Cash Balance Plans for new hires.
- Only one state, Rhode Island, enacted a "Hard Freeze" for current employees.

# Public Pension Reforms After 2008 Financial Crisis

- Vast majority have modified their existing pension plans. Most common:
  - Increased employee contributions;
  - Reduced DB benefits for new hires, including higher retirement age;
  - Cost of Living Adjustment (COLA) reductions for retirees and existing workers.

# Most States Stay with DB; Some Switch to Hybrid

#### **Types of Changes to New Hire Benefits**



Four states enacted optional DC-only benefits for new hires.

Source: Author's analysis of NCSL data. Changes affect some or all members of state-run plans in each state.

# 2013 Public Pension Reforms Tennessee Hybrid

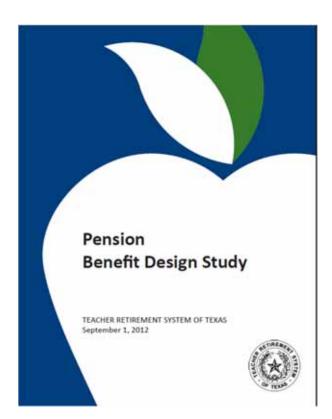
- Apply: State employees, teachers and Higher Ed hired after July 1, 2014.
- Reduced DB: New 1% multiplier (1.575%) and NRA 65 or rule of 90.
- Contributions:
  - Employee: 5% for DB and 2% for DC.
  - Employer: 4% for DB and 4% for DC.

# 2013 Public Pension Reforms Kentucky Cash Balance Plan

- Apply: State employees and County employees hired after July 1, 2013.
- Contributions (vest in 5 years):
  - Employee: 7.5% for hazardous & 4% for non.
  - Employer: 8% for hazardous & 5% for non.
- Guaranteed Interest Credit: 4% annually with additional credits equal to 75% of return in excess.

# Texas Teacher Retirement System Study on Plan Options

- <u>\$11.7 billion/49% increase</u> in closed DB plan liability due to a more liquid asset allocation.
- Cost comparison
  - DC: most expensive.
  - DB: least expensive.
- Workers would have only a <u>50% chance</u> of reaching <u>60%</u> <u>of the benefit</u> provided by the DB plan, <u>at the same cost.</u>

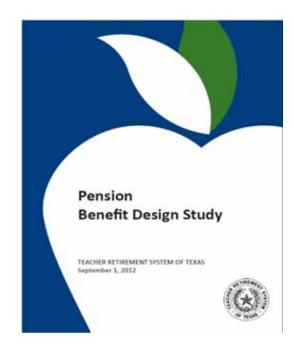


# 2013 Public Pension Reforms Texas Teacher Retirement System

Contributions:

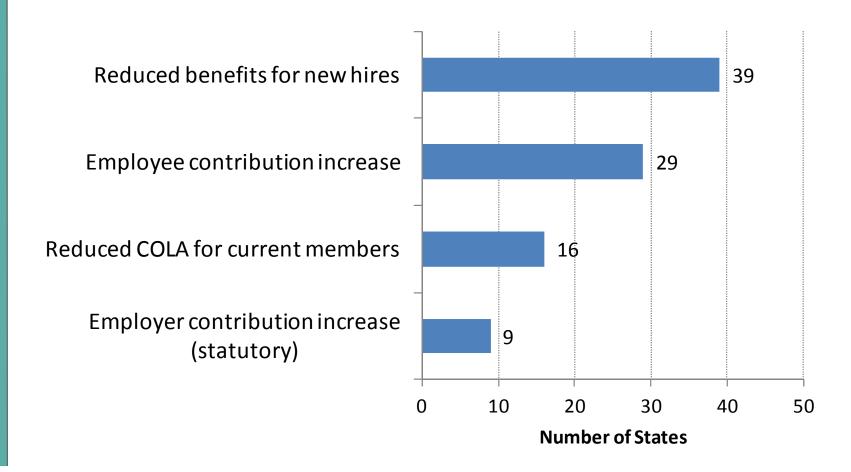
- Employee: 6.4% currently; increases to 7.7% by 2017.
- State: from 6.4% to 6.8%.
- Non-Social Security SD: contribute 1.5% of payroll.

3% COLA – Because actuarially sound, first retiree COLA since 2001.



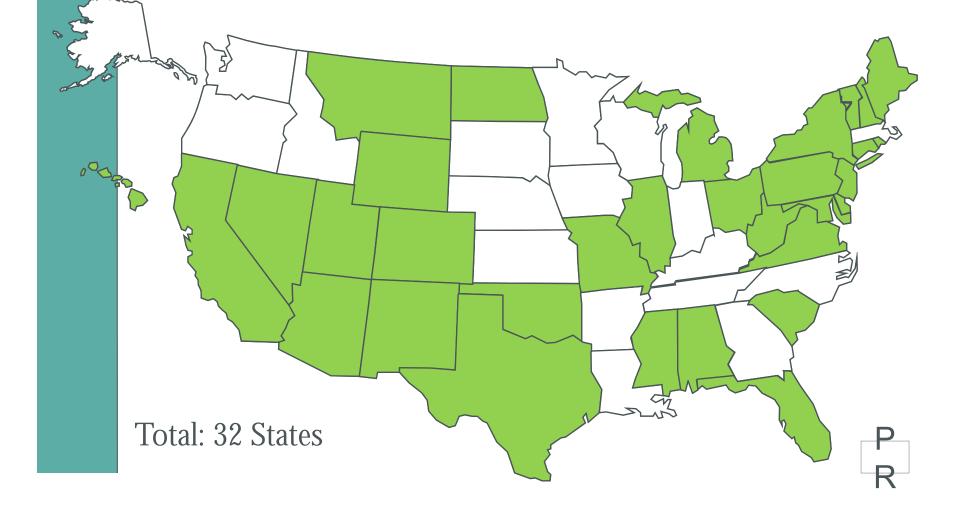
#### Aggressive Reforms In Virtually All States to Ensure Sustainability of Public Pensions

#### **Types of Changes Enacted**



Source: Author's analysis of NCSL data. Changes affect some or all members of state-run plans in each state.

# Higher Age and Service Requirements for New Members 2009–2012



# Employee Contribution Increases, 2009-2013 (NCSL Update)

Employee Contribution Increases:

- 6 States Increased contributions for future members;
- 24 States Increased contributions for at least some current members.

Source: The National Conference of State Legislatures



# Increases in Employee Contributions 2009–2012

Future members only (7 states) At least some current members (23 states) Ρ

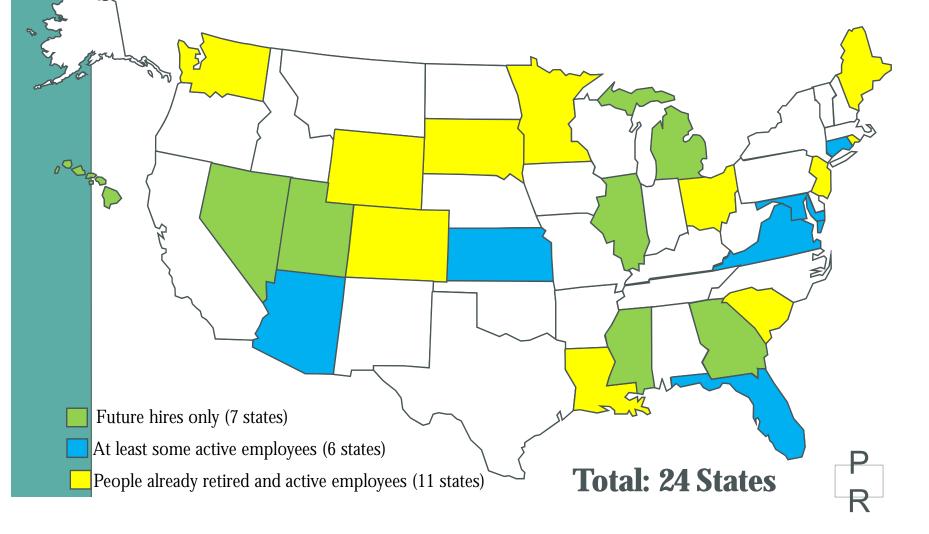
## Reductions in Post-Retirement Benefits, 2009-2013

Post-Retirement Cost of Living Adjustments (COLAs):

- 8 States Reduced COLAs for future members;
- 6 States Reduced COLAs for some active members;
- 15 States Reduced COLAs for already retired and active employees.



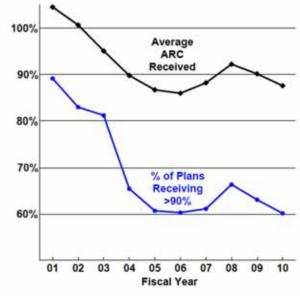
### Reductions in Post-Retirement Benefit Increases 2009–2012



# GASB ARC Is Out and Funding Is Always a Policy Decision, but...

- Accepted actuarial and investment practices still hold.
- Funding principles adopted by National Governors Association and others.
  - Timely and responsible funding of pension obligations.
  - Annual contributions should be reasonably related to the cost of each year of service.

Figure L: Average Annual Required Contribution received and percentage of plans receiving at least 90 percent of their ARC, FY 01 to 10

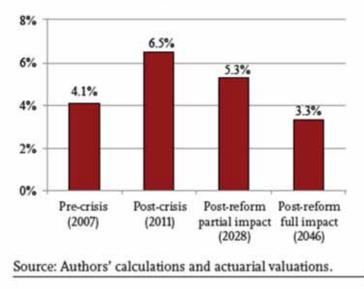


### **Recent Reforms Projected to Work**

Center for Retirement Research:

- For most plans, reforms "fully offset or more than offset the impact of the financial crisis on the sponsors' costs."
- Normal cost for employer will be halved, from 8.2% to 4.5% of payroll.
- Pension costs as a share of state-local budgets will fall below pre-crisis levels over long run.

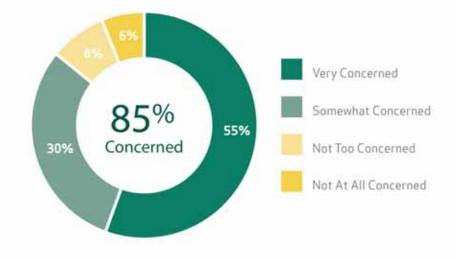
FIGURE 8. PENSION COSTS AS PERCENT OF STATE-LOCAL BUDGETS, SAMPLE AVERAGE, PRE-CRISIS THROUGH POST-REFORM



Munnell et al., Feb 2013.

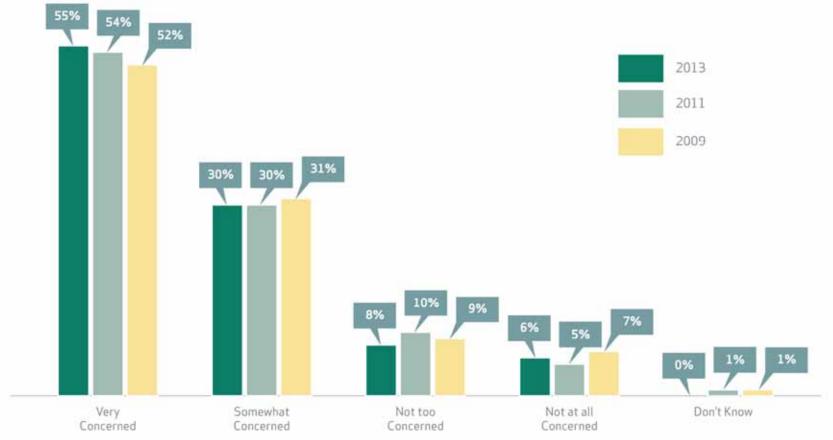
# KEY FACT All Americans Want Pensions





# How Do Americans Feel About Retirement? Anxious!

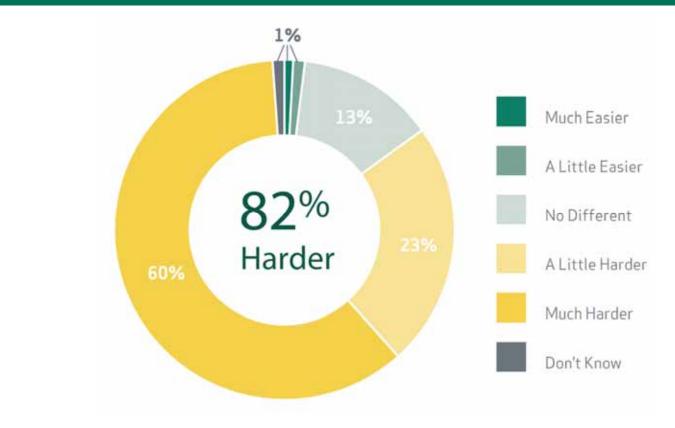
How concerned are you about current economic conditions affecting your ability to achieve a secure retirement?



Source: NIRS Pensions & Retirement Security 2013

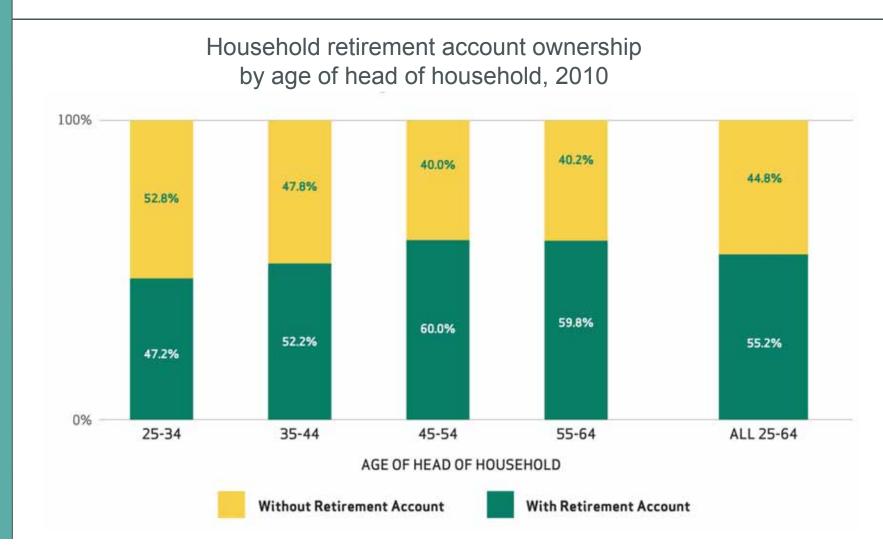
# It's Only Getting Harder to Prepare for Retirement

Do you feel that – compared to today – it will be easier or harder for Americans to prepare for retirement in the future, or will there be no difference?



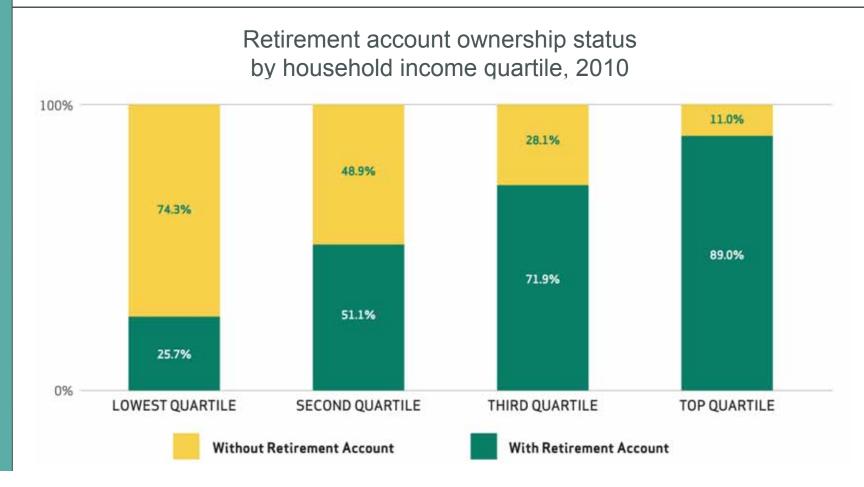
Source: NIRS Pensions & Retirement Security 2013

### 45% of All Working-Age Households Have No Assets in Retirement Accounts



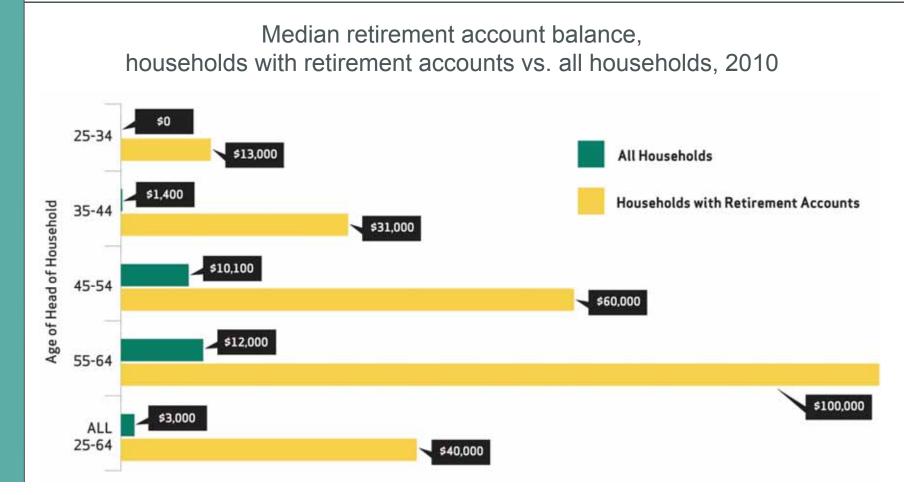
Source: Author's analysis of 2010 SCF.

#### Retirement Accounts Are Concentrated Among Higher-Income Households



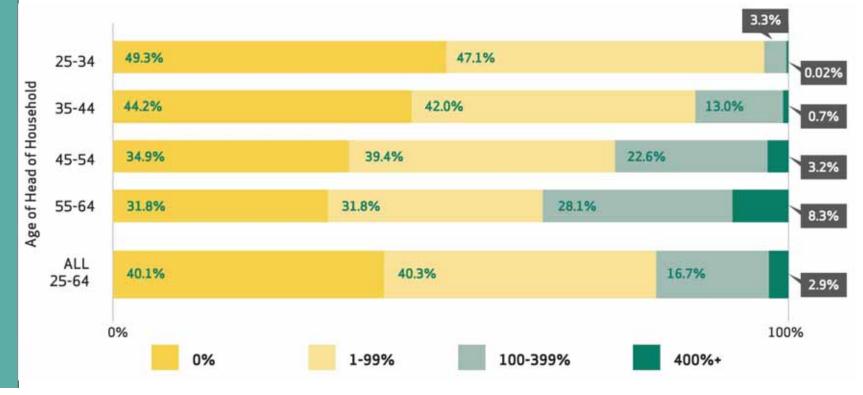
Source: Author's analysis of 2010 SCF. Universe is households with heads age 25-64. Households with negative earnings excluded. Household income adjusted by marital status for ranking purposes.

### Typical Working-Age Household Has \$3,000 in Retirement Assets; Near-Retirement Household Has \$12,000



#### <u>4 out of 5 Households Have Less than One</u> Times Their Income in Retirement Savings

Retirement account balance as a percentage of income among working households, 2010



Source: Author's analysis of 2010 SCF. Universe is households with heads age 25-64, with total earnings  $\geq$  \$5,000 and < \$500,000 and total income < \$1M.

### **Retirement Benchmarks from Financial Firms: Accumulate 8-11 Times Income**

#### • Fidelity:

- Retire @ 67.
- Contribute over 42-year career.
- 15% contribution rate over most of career, incl. employer match.
- 85% income replacement.

#### • Aon Hewitt:

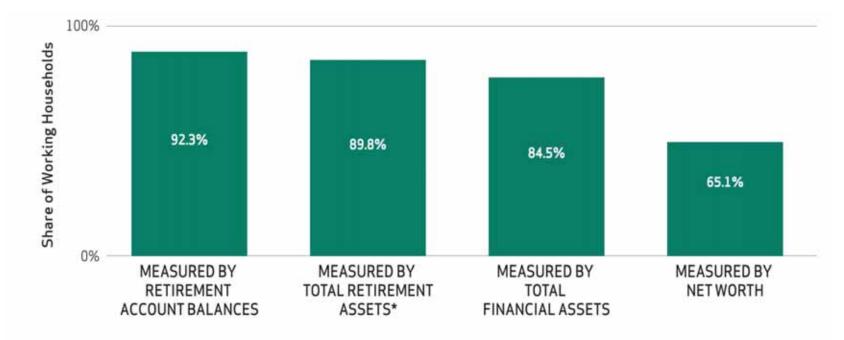
- Retire @ 65.
- Contribute over 40-year career.
- 15% contribution rate, incl. employer match.
- 85% income replacement.

Age	Current Income	
	Fidelity (retire @ 67)	Aon Hewitt (retire @ 65)
25	0x	
30	.5x	
35	1x	
40	2x	
45	Зx	
50	4x	
55	5x	
60	6x	
65	7x	11x
67	8x	

Savings Target as Multiple of

#### **Retirement Savings Benchmarks:** Large Majority of Working Households Fall Short

Share of working households that do <u>not</u> meet retirement savings targets for their age, by type of measure, 2010.

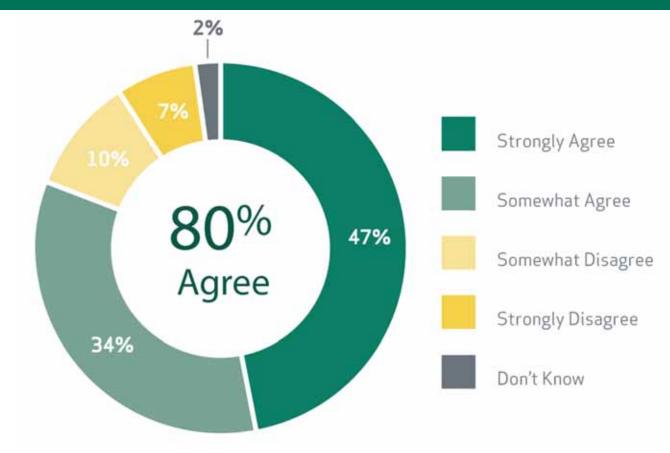


Source: Author's analysis of 2010 SCF based on retirement savings targets adapted from Fidelity (2012). Universe is households with heads age 25-64, with total earnings  $\geq$  \$5,000 and < \$500,000 and total income < \$1M.

\* "Total Retirement Assets" measure includes retirement account balances reported in SCF and DB pension assets imputed by author.

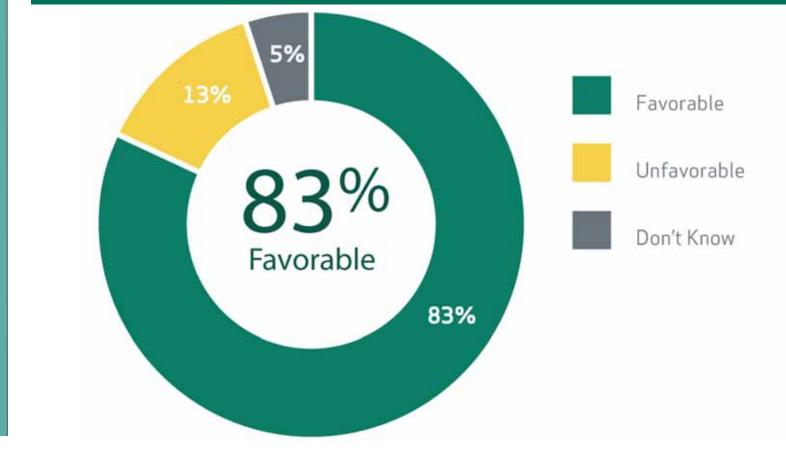
## **Disappearance of Pensions an Impediment to "American Dream"**

To what extent do you agree/disagree that the disappearance of pensions has made it harder for workers to achieve the "American Dream?"



# **High Support for Pensions**

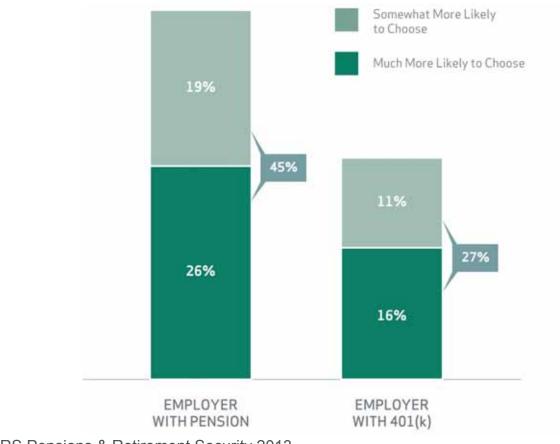
#### How would you describe your overall view of a pension?



Source: NIRS Pensions & Retirement Security 2013

## Pension Bigger Employer Draw Than 401(k) Accounts

Let's say you're taking a new job and considering two employers – one offered a pension and the other a 401(k). How likely would you be to choose the employer with the pension or 401(k)?



Source: NIRS Pensions & Retirement Security 2013

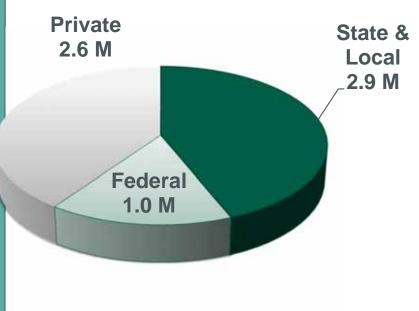
# KEY FACT Pension Spending Fuels State and Local Economies





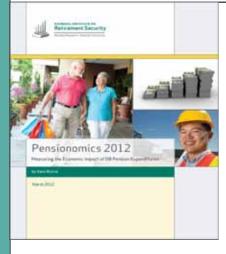
# Pensionomics 2012: What We Found

In 2009, expenditures from public and private pension benefits supported...



- **\$1 trillion** in economic output nationwide.
- 6.5 million jobs that paid \$315 billion in income.
  - **\$553 billion** in value added nationally.
  - **\$134 billion** in federal, state, and local tax revenue.

# Impact of Pension Payments to New York Public Retirees



Expenditures by government retirees provide steady economic stream to **New York** and its communities. 2009 expenditures supported:

- Over 200,000 jobs that paid \$12 billion in wages.
- **\$33.2 billion** in total economic output. Each dollar in DB benefits supported \$1.62 in total economic activity.
- \$5 billion in federal, state, and local tax revenues.
- Each taxpayer dollar "invested" in plans supported \$6.87 in total economic activity in the state.

# KEY FACT Pensions Keep Americans Out of Poverty

# **4.7 million** fewer poor and "near poor" households.

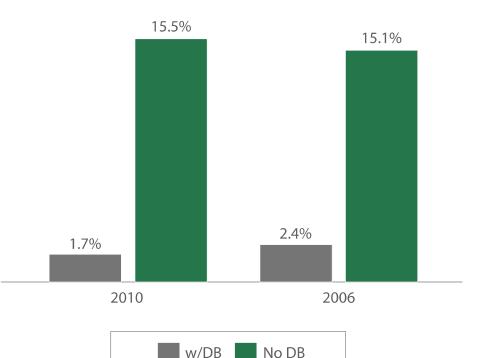


# In 2010 We Found: Income from DB Pensions is Associated with ...

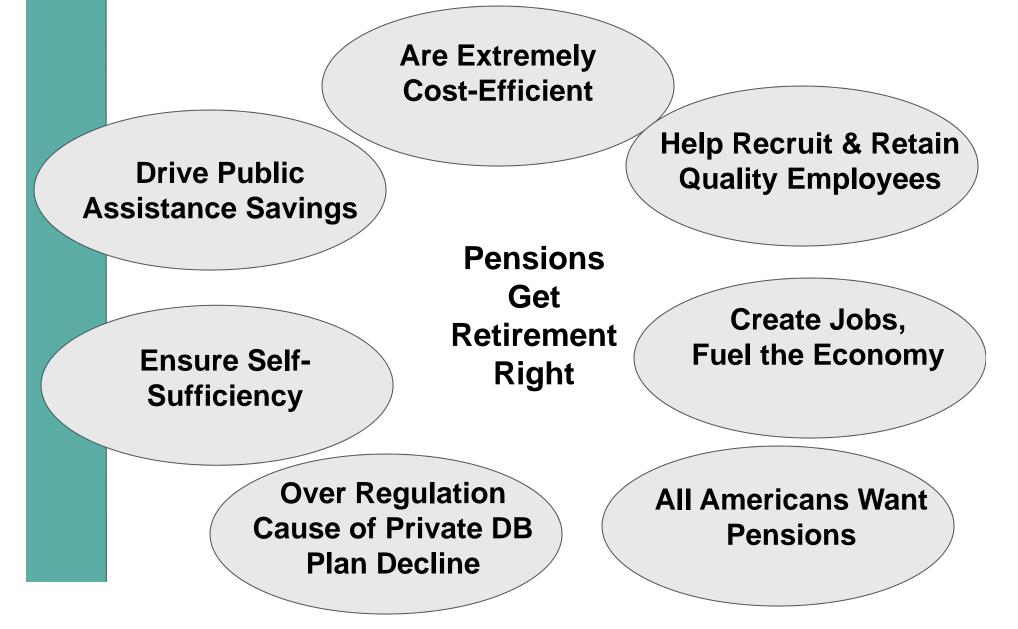
Rates of poverty among older households **nine times lower** than households without DB pension.

**1.22 million** fewer households receiving means-tested public assistance, saving taxpayers **\$7.9 billion**.

#### Rates of Poverty in 2006 and 2010 by DB Pension Status



### **KEY TAKE AWAY: Value of DB Pensions**



# NIRS Can Help You Bring Out the Facts



### www.nirsonline.org